Asset Forfeiture

HUNTINGTON BEACH POLICE DEPARTMENT

What is asset forfeiture?

Asset forfeiture is a valuable tool used by law enforcement agencies, against criminals and criminal organizations to ensure criminals do not benefit from their ill-gotten gains through seizure of these assets.

Why do we use asset forfeiture?

- To disrupt criminal organizations
- To remove the tools of the trade from criminals
- To return assets to victims
- ► To protect communities
- To deter criminals from engaging in illicit activity

What laws/guidelines govern asset forfeiture?

► Federal

- United States Constitution
- Department of Justice (DOJ) Asset Forfeiture Policy Manual (204 pages)
- ► State
 - Health & Safety Codes 11469-11495
 - Senate Bill 443 (Effective January 1, 2017)
- Municipal
 - Huntington Beach Police Department Policy 606
 - Orange County District Attorney's Office
- Case Law
 - Multiple Court Decisions

Huntington Beach Police Department Training & Experience

- Detectives appointed by the Chief of Police as forfeiture reviewers receive POST approved training on asset forfeiture with a focus on:
 - Federal and State statues
 - Legal requirements and limitations
 - Probable cause and nexus
 - Ethical considerations
- Forfeiture reviewers receive annual continued training in asset forfeiture.

Prior to January 1, 2017

California state law required a criminal conviction before real estate, vehicles, boats and cash under \$25,000 could be forfeited to the government.

Federal law did not require a criminal conviction, and therefore state and local law enforcement agencies received up to 80% of the forfeiture proceeds from the Federal action (referred to as "equitable-sharing"). This was often referred to as an "asset forfeiture loophole."

Senate Bill 443 (SB 443) Effective January 1, 2017

- Requires a <u>criminal conviction</u> before agencies can receive equitable-sharing payments from the federal government on forfeited real estate, vehicles, boats and cash valued at under \$40,000.
- Under California state law, the threshold to forfeit seized cash was raised from \$25,000 to \$40,000. Any amount under \$40,000 still requires a criminal conviction.

Huntington Beach Police Department *Policy 606*

- The Huntington Beach Police Department recognizes that appropriately applied forfeiture laws are helpful to enforce the law, deter crime, and reduce the economic incentive of crime.
- The potential for revenue should never compromise the effective investigation of criminal offenses, officer safety, or any person's due process rights.
- It is the policy of the Huntington Beach Police Department that all members shall comply with all state and federal laws pertaining to forfeiture.

Huntington Beach Police Department Huntington Beach PD Policy Manual

Asset Forfeiture

606

606.1 PURPOSE AND SCOPE

This policy describes the authority and procedure for the seizure, forfeiture and liquidation of property associated with designated offenses.

Seized Assets

The proceeds from seized assets are separated on an 85% (Fund 214) and 15% (Fund 971) split.

- The 15% is designated to fund programs designed to combat drug abuse and divert gang activity.
- Federal equitable-sharing funds are accounted for separately depending on the source - Department of Justice (Fund 212) and Department of Treasury (Fund 242).

Permissible Uses of Forfeited Funds

Spending must supplement and may not supplant funding

- Support of investigations and operations that further the law enforcement goals or missions.
- Law enforcement training and education.
- Law enforcement, public safety, and detention facilities.
- Law enforcement equipment.
- Joint law enforcement/public safety operations.
- Contracts for services.
- Law enforcement travel and per diem.
- Law enforcement awards and memorials.
- Drug, gang, and other prevention or awareness programs.
- Support of community-based organizations.

Impermissible Uses of Forfeited Funds

Salaries and benefits.

- Uses contrary to state or local laws.
- Personal or political use of shared assets.
- Purchase of food and beverages.
- Extravagant or wasteful expenditures and entertainment.
- Cash on hand, secondary accounts, and stored value cards.
- Transfers to other law enforcement agencies.
- Purchase of items for other law enforcement agencies.
- Costs related to lawsuits.

Regional Narcotics Suppression Program (RNSP)

- It is the primary mission of the Regional Narcotics Suppression Program (RNSP) to target, investigate, and prosecute individuals who organize, direct, finance, or otherwise engage in high-level (major) illicit drug trafficking enterprises or money laundering operations.
- A high priority is placed on those subjects who are engaged in the importation of illegal drugs into or through the County of Orange, California and the interdiction of such illicit trafficking pipelines.
- ► 1 Sergeant and 1 Detective from the Huntington Beach Police Department are currently assigned to RNSP.

Huntington Beach Police Department Asset Forfeiture Procedures

- When property or cash is seized, the detective making the seizure shall ensure compliance with the following:
 - Amount seized meets minimum threshold of \$1,000.
 - Identify all parties of possible ownership.
 - Property is subject to forfeiture:
 - Related to narcotics offense (H&S 11470/11470.1)
 - ► Related to criminal profiteering (CPC 186.2/186.3)
 - Orange County DDA approves to proceed with forfeiture.

Huntington Beach Police Department Asset Forfeiture Interview

- Seeking to find evidence relating to proceeds from narcotics sales and/or criminal profiteering.
 - Employment: where, how long, salary
 - Additional sources of income/investments
 - Bank account information (amount in checking/savings)
 - Monthly expenses: rent/mortgage, utilities, food, entertainment, vehicle, insurance, gasoline, phone, etc.
- Calculate the monthly expenses versus income to understand gain/loss and show evidence from proceeds for sales of narcotics.

Huntington Beach Police Department Asset Forfeiture Service of Process

- Owner of seized property shall be served with the following documentation:
 - Receipt For Seizure and Personal Notice of Intended Forfeiture form:
 - Identifies the seized property
 - Health & Safety Code(s) violated
 - Instructions for contesting the seizure
 - Proof of service.
 - Claim Opposing Forfeiture form:
 - ► To be filed in Superior Court within 30 days to contest seizure
 - Money Property Receipt

Receipt For Seizure and Personal Notice of Intended Forfeiture

0:		of person from who			. en en one
°O:			m property point		
DN: / /				d)	
				-	
DN://(seizure da	ate)	(addre:	ss of seizure)		
(city)	, California,	Officer		of	
(city)			(name)		(agency)
	I.5 11352 11355 113 2 11383 PC182 (cons				
he seized property	is described as follows:	:			
Property Description	n		Estimated Value	e	
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Claim Opposing Forfeiture

ATTORNEY OR PARTY WITHOUT ATTORNEY	STATE BAR	NUMBER:	FOR COURT USE ONLY
NAME:			
FIRM NAME:			
STREET ADDRESS:			
CITY:	STATE:	ZIP CODE:	
TELEPHONE NO.:	FAX NO.:		
E-MAIL ADDRESS:			
ATTORNEY FOR (name):			
SUPERIOR COURT OF CALIFORNIA, COU	NTY OF		1
STREET ADDRESS:			
MAILING ADDRESS:			
CITY AND ZIP CODE:			
BRANCH NAME:			

CLAIMED PROPERTY:

NAME):

M OPPOSING FORFEITURE (Health & Saf. Code, § 11488.5)

In response to a judicial petition for forfeiture (use existing case No.) In response to notice of administrative proceedings

nt (name):

individual corporation other (specify):

d property (describe):

of claim is _____ \$5,000 or less _____ \$5,001 or more (Health & Saf. Code, § 11488.5(a)(3).)

NOTICE		AVISO			
ust file your claim within 30 days after you receive al or malied notice that your property may be d. If you do not receive personal or mailed notice, set file your claim within 30 days after the last time is published in a newspaper. Iaim must be filed in the county where the property ized. If the property was not seized, file your claim in my where the property is located. If you rave d a notice, you can find the address of the court on tice.	1.	Usted debe presentar su demanda dentro de los 30 días sig- uientes a la fecha en que recibe, personalmente o por correo, el avis de que sus bienes pueden ser confiscados. Si no neobe dícho aviso, deberá presentar su reclamo dentra de los 30 días siguientes a la fecha en que el aviso se publica por última vez en un periódico. Su demanda debe presentares en el condado donde fueron confiscados, presentes udemanda en el condado donde fueron confiscados los bienes. Si los bienes no han sido confiscados los bienes. Si ha recibido el aviso, busque la drección de la conte en el avie.			
30 days after filing your claim, serve a copy on the Attorney or Attorney General. The copy must have rt clerk's filing stamp on it. notice is urgent. If you do not	3.	Dentro de los 30 días siguientes a la fecha en que presentó su demanda, envie una copia de la notificación judicial a la oficina del Fiscai (District Altorney) o del Procurador Genera (Altorney General). La copia debe llevar el sello del actuario de la corte encargado de recibir las demandas.			
stand it, you must seek help.		Esta notificación es urgente. Si usted no la entiende, debe pedir ayuda.			

ASE NUMBER:

Taken/Received From

Miscellaneous coins = \$

Money Property Receipt

HUNTINGTON BEACH POLICE DEPARTMENT

2000 Main Street

Huntington Beach, CA 92648

PROPERTY RECEIPT (MONEY)

Found Property
Search Warrant Inventory
Safekeeping
Evidence

X \$1 Bills = \$ _X \$1 Coins = \$_ _X \$2 Bills = \$_ _X \$5 Bills = \$_ _X \$10 Bills = \$_ _X \$20 Bills = \$_

_ X \$50 Bills = \$_ _ X \$100 Bills = \$_ _ X _____Bills = \$_

X Bills = \$

Taken/Received from:___

Item #____

Date/Time

DR#_

Page ____of__

Huntington Beach Police Department Currency Handling

- Currency is counted and verified.
 - Money property receipt is completed/signed/provided to owner.
- Currency is taken to the City Treasurer's office and deposited in a designated interest-bearing account.

Huntington Beach Police Department Asset Forfeiture Documentation

- The handling Detective will complete the following documentation and forward the originals to the Orange County District Attorney's office within 15 days:
 - Asset Forfeiture Application
 - Receipt for Seizure and Personal Notice of Intended Forfeiture
 - Disclaimer of Ownership
 - ► Financial Tally Sheet
 - Money Property Receipt
 - Copy of Arrest Report and Asset Forfeiture Report
 - Copy of Search Warrant/Search Warrant Return
 - Vehicle Information and History Information

Huntington Beach Police Department Administrative Forfeiture Process

District Attorney's Office

- Must provide notice of forfeiture to owner of money/property AND anyone with potential interest in the property.
- Publish in newspaper of general circulation
- If no claims are filed to contest the forfeiture within the prescribed time frame:
 - Declaration of Forfeiture is entered.
- ▶ If a claim is filed:
 - Forfeiture proceeds through the criminal case.

Huntington Beach Police Department Declaration of Forfeiture

- Handling Detective submits Demand For Funds form to HBPD Payroll.
- Check for currency seized *plus interest* is issued to District Attorney's Office.

Huntington Beach Police Department Final Order of Forfeiture

- District Attorney's Office issues final awarded check to City of Huntington Beach.
- Check is disbursed into two separate accounts at City Treasurer's Office:
 - "State Funds Disbursed" account receives 85%
 - "Set Aside" account receives 15%
- Asset forfeiture documentation is updated with deposit receipts.
 - Asset forfeiture log is updated by detective and verified by supervisor.

H.B.P.D. ASSET FORFEITURE LOG

DATE	HBPD DR #	A/F CONTROL #	SUSPECT	LOCATION	AMOUNT REC	AMOUNT AWARDED	A/F INVESTIGATO R
10/05/06	06-18869	10-361		14961 Hope Street	\$28,997.00	\$17,538.92/\$3,095.10	B. Jones #1018
				Westminster, CA		Total: \$20,634.02	
11/15/06	06-21751	06-189		14 th /Main St.	\$45,330.06	\$28,133.98/\$4964.82	O. Garcia #2113
				Huntington Beach, CA		Total: \$33,098.80	
12/22/06	06-24262	07-189		2000 Main St.	\$71,797.00	\$44,496.57/\$7,852.34	O. Garcia #2113
				Huntington Beach, CA		Total: \$52,348.91	
12/23/06	06-24280	10-343		2000 Main St.	\$7,594.00	\$4,417.97/\$779.64	O. Garcia #2113
				Huntington Beach, CA		Total: \$5,197.61	
10/10/07	07-18277	10-342		17 th /Grand	\$2,204.00	\$1,268.82/\$223.91	O. Garcia #2113
				Santa Ana, CA		Total: \$1,492.73	
08/22/08	08-14809	10-415		20012 Beach Blvd.	\$1,600.00	\$887.23/\$156.57	O. Garcia #2113
				Huntington Beach, CA		Total: \$1,043.80	
11/12/08	08-19916	08-468		Newland/Edinger	\$2,724.00	\$1,540.79/\$271.91	B. Jones #1018
				Huntington Beach, CA		Total: \$1,812.70	
12/25/08	08-22432	09-345		17 th /Orange	\$500.00	\$257.74/\$45.48	O. Garcia #2113
				Huntington Beach, CA		Total: \$303.22	
04/02/09	09-05271	09-701		4713 Floyd Circle	\$34,009.00	\$13,335.49/\$2,353.32	B. Jones #1018
				Santa Ana, CA		Total: \$15,688.81	

City of Huntington Beach Expenditures

- All Huntington Beach expenditures adhere to City, State, and Federal policies and procedures.
- All expenditures are approved by the Huntington Beach City Council through the budget appropriation process.

City of Huntington Beach Asset Forfeiture Accounts

► FY 18/19

- ► Federal
 - ► Fund 212 (Department of Justice FBI, DEA, ATF, USPIS, USDA, DCSIS, DSS, FDA)
 - ▶ Balance: \$520,334.53
 - ▶ Revenue: \$371,483.59
 - Expenditures: \$95,963.99
 - ► Fund 242 (Department of Treasury– IRS, ICE, CBP, USSS)
 - Balance: \$11,767.61
 - ▶ Revenue: \$11,767.61
 - ► Expenditures: None

City of Huntington Beach Asset Forfeiture Accounts

- ► FY 18/19
 - State
 - ▶ Fund 214 (85%)
 - ▶ Balance: \$225,247.71
 - ▶ Revenue: \$25,581.82
 - Expenditures: \$57,266.44
 - ▶ Fund 971 (15%)
 - ▶ Balance: \$60,964.66
 - ▶ Revenue: \$3,752.97
 - ► Expenditures: \$28,487.70

Recent Cases Involving Asset Forfeiture

2018-016594

- In October 2018, Detectives from the Special Investigation Bureau initiated an investigation into a large-scale drug trafficking organization (DTO).
- In November 2018, a member of the DTO was detained.
- Detectives seized over 120 pounds of methamphetamine, heroin, cocaine, and \$352,506 in US currency.
- Currency was suspected to be proceeds from narcotics sales; therefore, asset forfeiture was initiated with Orange County District Attorney's Office.
- Forfeiture status currently pending.



Recent Cases Involving Asset Forfeiture

2019-008365

- On 06/28/2019, a patrol officer initiated a traffic stop pursuant to a vehicle code violation.
- Investigation revealed the driver was in possession of 2 kilos of cocaine and \$328,000 in US currency.
- Suspect was previously convicted of murder in the state of Oregon and on parole.
- Currency was suspected to be proceeds from narcotics sales; therefore, asset forfeiture was initiated with Orange County District Attorney's Office.
- Forfeiture status currently pending.

